IN RE: PETITION FOR SPECIAL HEARING

E/S North Charles, S of Towsontown

Boulevard

The Gilcrest Center for Hospice Care

9th Election District

4th Councilmanic District

Legal Owner: Sheppard Pratt Health Systems * .CASE No. 99-340-SPH

Lessee: Greater Baltimore Medical Center

Petitioner(s)

* BEFORE THE

* ZONING COMMISSIONER

* OF BALTIMORE COUNTY

FINDINGS OF FACT AND CONCLUSIONS OF LAW

This matter comes before the Zoning Commissioner as a Petition for Special Hearing for the property located on the east side of North Charles Street, south of Towsontown Boulevard, improved with the hospice facility known as the Gilchrist Center. The Petition was filed by Sheppard Pratt Health System, Inc. ("Sheppard Pratt")Legal Owner, and Greater Baltimore Medical Center, ("GBMC") Lessee. Special Hearing relief is requested to approve the introduction of a new access point to Towsontown Boulevard from the subject property. Such relief is requested through a Petition for Special Hearing, as required by the Order issued in a prior case, namely, 95-229-XA/IX-622. The subject property and requested relief are more particularly described on Petitioner's Exhibit No. 1, the plat to accompany the Petition for Special Hearing.

Appearing at the requisite public hearing held for this case were numerous representatives of GBMC, Petitioner, including Claudius Klimt, M.D., Phil Mauak, Debbie Doyle, Rick Borschuk, Maggie Valcourtner, James Yeastad and Catherine Dauer. Also present was Lindsay Thompson on behalf of Sheppard Pratt. Collectively, the Petitioners were represented by Robert A. Hoffman, Esquire and John Howard Esquire. Also appearing as expert witnesses on behalf of the Petitioners were Edmund Haile, an engineer/surveyor from Daft-McCune-Walker, Inc., and Wes Guckert, a traffic engineer. Finally, Daryl Wiles of Baltimore County's Bureau of Traffic Engineering also testified in support of the proposal. Appearing as interested persons and residents of the surround locale were William Hyde, Don Wright, Dick Parsons and Chuck McMahon.

The above matter comes before the Zoning Commissioner as a continuation of the

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proceedings filed in a prior zoning/development case; to wit: 95-229-XA and IX-622. By opinion and Order rendered in that matter on February 13, 1995, Deputy Zoning Commissioner, Timothy M. Kotroco, approved a development plan and granted relief pursuant to Petitions for Special Exception and Variance. In that case, approval was sought to permit a convalescent home (hospice) on the subject site. Mr. Kotroco's 10 page Order sets out the nature of the development and the findings therein are hereby incorporated in this opinion and Order.

As part of his decision, Deputy Commissioner Kotroco discussed the proposed means of access to the facility. He noted that access would be provided under the then approved plan through the campus of the GBMC. At the present time, the only access to that institution is by way of an entrance from North Charles Street. Mr. Kotroco's Order noted that while there was no means of a second access proposed at that time, there were representations made by counsel for the Applicants that a second means of access might thereafter be identified. Mr. Kotroco's Order indicated that if such a second means of access was determined, the community would be notified and a public hearing held to determine the appropriateness of that access. The instant matter before me relates to that identified second means of access.

The Petitioners propose to construct a driveway to the facility from Towsontown Boulevard. As more particularly shown on the plan, a serpentine drive will be built from that roadway to serve the existing hospice building.

Clearly, a second means of access is appropriate. This Zoning Commissioner is well familiar with the GBMC and Sheppard Pratt campuses and the frequent overburdened access from Charles Street. A second means of access to the hospice is warranted and will no doubt alleviate congestion at the existing access.

Recognizing this need, GBMC has gone through extraordinary lengths to design and implement an appropriate means of access. A lease of certain lands which are a part of the Towson State University Campus has been agreed to between GBMC and the Board of Regents of the University of Maryland System. Moreover, the Petitioners have been careful

See The Age of the See The See

to design a proposed driveway to avoid negative environmental impacts and prevent adverse impact on the surrounding residential community. In this regard, the location of the access is west of the point where Charles Street Avenue intersects Towsontown Boulevard. The residents of the area were particularly concerned that a cross intersection at that location would result in additional traffic congestion within the residential communities of Southland Hills and West Towson. Thus, the location of the access point has been relocated from the initial proposal. Moreover, conditions on the use of the roadway have been agreed to by GBMC. To prohibit traffic from utilizing the proposed road to enter GBMC, the driveway will be gated at the entrance to the hospital grounds. Moreover, only 450 employees of GBMC will be given the necessary card to proceed through that gate. The identities of those individuals have been determined based on a study by GBMC of its employees, the location of their homes and their commuting routes to the hospital. Additionally, delivery traffic will be limited to not more than 15 trucks per day. Lastly, emergency vehicles transporting patients to the hospital would generally continue to use the Charles Street entrance, but for unique circumstances.

In addition to these requirements, Towsontown Boulevard will also be reconfigured so as to provide a left turn only lane for traffic to enter the driveway. This should prevent traffic congestion caused by vehicles proceeding westbound on Towsontown Boulevard and turning left into the new entrance. Testimony about the design and study which resulted in the proposed design was offered by Edmund Haile, a civil engineer and Wes Guckert, a traffic expert. Representatives of GBMC also testified to explain the hospital's procedure and the implementation of their plan to control traffic.

Based upon the overwhelming testimony and evidence presented, I am persuaded to grant the Petition for Special Hearing and approve the access road as proposed. In my judgment, the construction of the access road will provide a significant benefit to vehicles traveling to the hospice. Moreover, I believe that the second access will provide an opportunity to improve conditions in the area at large. In my judgement, the proposed plan is well thought out and meets the criteria in Section 502.1 of the BCZR. In sum, I find that

there will be no detrimental impacts to the health, safety and general welfare of the locale.

Pursuant to the advertisement, posting of the property and the public hearing on this Petition held, and for the reasons given above, the relief requested shall be granted.

THEREFORE, IT IS ORDERED by the Zoning Commissioner for Baltimore County, this ______day of April 1999, that the Petition for Special Hearing to approve introduction of a new access point to Towsontown Boulevard from the subject property, be and is hereby GRANTED, subject, however, to the following restrictions:

- 1. The Petitioner is hereby made aware that proceeding at this time is at its own risk until such time as the 30 day appellate process from this Order has expired.
- 2. The second means of access shall be constructed and utilized as more particularly shown on the site plan (Petitioners' Exhibit No. 1) and pursuant to the terms of the agreement/lease between the Petitioners and the Board of Regents of the University of Md. System. Specifically, there shall be no more than 450 employees of GBMC who shall be permitted to enter/exit the hospital from the proposed access. Deliveries shall be limited to 15 trucks per day and emergency vehicles to GBMC shall utilize the Charles Street entrance, except as unique circumstances warrant. Traffic to the hospice facility is permitted to utilize the proposed access without limitation.

LAWRENCE E. SCHMIDT ZONING COMMISSIONER FOR BALTIMORE COUNTY



Case No. 99-340-SPH

REV 9115198

Petition for Special Hearing

to the Zoning Commissioner of Baltimore County

EAST SIDE OF NORTH CHARLES STREET, SOUTH OF TOWSONTOWN BOULEVARD for the property located at (THE GILCHRIST CENTER)

which is presently zoned 0-2 and DR2

I/We do solemnly declare and affirm, under the penalties of perjury, that I/we are the legal owner(s) of the property which

UNAVAILABLE FOR HEARING _

Reviewed By JRF

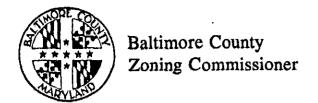
Date 3-4-99

This Petition shall be filed with the Department of Permits and Development Management. The undersigned, legal owner(s) of the property situate in Baltimore County and which is described in the description and plat attached hereto and made a part hereof, hereby petition for a Special Hearing under Section 500.7 of the Zoning Regulations of Baltimore County, to determine whether or not the Zoning Commissioner should approve

> the introduction of a new access point to Towsontown Boulevard, as indicated by the Order No. 95-229-XA, IX-622.

Property is to be posted and advertised as prescribed by the zoning regulations. I, or we, agree to pay expenses of above Special Hearing, advertising, posting, etc. and further agree to and are to be bounded by the zoning regulations and restrictions of Baltimore County adopted pursuant to the zoning law for Baltimore County.

is the subject of this Petition. Contract Purchaser/Lessee: Legal Owner(s): Sheppard Pratt Health System, Inc. Greater Baltimore Medical Center Name - Type or Print Name - Type or Print Signature Richard D. Borschuk, Executive Vice-Pres. 410-828-2519 6701 N. Charles Street Address Telephone No. Name - Type or Print Towson MD 21204 Signature State Zip Code City 6501 North Charles Street 410-938-3000 Attorney For Petitioner: Telephone No. Address Towson MD 21204 Robert A. Hoffman Zip Code State City Name - Type or Print Representative to be Contacted: Robert A. Hoffman Signature Venable, Baetjer & Howard, LLP Venable. Baetjer & Howard, LLP Company 210 Allegheny Avenue 410-494-6200 210 Allegheny Avenue 410-494-6200 Address Telephone No. Address Telephone No. Towson 21204 MD MD 21204 Towson Zip Code State City State Zip Code City OFFICE USE ONLY ESTIMATED LENGTH OF HEARING ____



Suite 405, County Courts Bldg. 401 Bosley Avenue Towson, Maryland 21204 410-887-4386

April 13, 1999

Fax: 410-887-3468

Robert A. Hoffman, Esquire Venable, Baetjer and Howard 210 Allegheny Avenue Towson, Maryland 21204

RE: Petition for Special Hearing

Case No. 99-340-SPH - Property: The Gilchrist Center

Petitioners: Greater Balto. Medical Center/Sheppard Pratt Health System

Dear Mr. Hoffman:

Enclosed please find the decision rendered in the above captioned case. The Petition for Special Hearing has been granted, with restrictions, in accordance with the attached Order.

In the event the decision rendered is unfavorable to any party, please be advised that any party may file an appeal within thirty (30) days from the date of the Order to the County Board of Appeals. If you require additional information concerning filing an Appeal, please feel free to contact our Appeals Clerk at AC-410-887-3391.

Very truly yours

Lawrence E. Schmidt Zoning Commissioner

LES:mmn

Encl.

Copy:

Mr. William Hyde

321 Dixie Drive

Towson, Maryland 21204

Mr. Don Wright

403 Woodbine Avenue

Towson, Maryland 21204

Mr. Dick Parsons

West Towson Neighborhood Assoc.

412 Woodbine Avenue

Towson, Maryland 21204

Mr. C. McMahon

445 Charles St Avenue

Towson, Maryland 21204

Description

To Accompany Petition for Special Hearing

2.6 Acre Parcel, Part of

The Sheppard and Enoch Pratt Hospital Property Ninth Election District, Baltimore County, Maryland



Daft MCune Walker, Inc.

200 East Pennsylvania Avenue Towson, Maryland 21286 410 296 3333 Fax 296 4705

A Team of Land Planners, Landscape Architects, Engineers, Surveyors & Environmental Professionals

Beginning for the same at the end of the following course and distance measured from the intersection of the centerline of Towsontown Boulevard with the centerline of Charles Street Avenue (1) South 14 degrees 33 minutes 45 seconds East 912.08 feet, thence leaving said point of beginning and running the twelve following courses and distances, viz: (1) North 78 degrees 29 minutes 45 seconds East 245.00 feet, thence (2) South 11 degrees 30 minutes 15 seconds East 41.49 feet, thence (3) Southeasterly by a line curving to the left with a radius of 175.31 feet for a distance of 78.66 feet (the arc of said curve being subtended by a chord bearing South 24 degrees 21 minutes 27 seconds East 78.00 feet), thence (4) South 37 degrees 12 minutes 37 seconds East 80.71 feet, thence (5) Southeasterly by a line curving to the left with a radius of 189.80 feet for a distance of 94.41 feet (the arc of said curve being subtended by a chord bearing South 51 degrees 27 minutes 37 seconds East 93.44 feet), thence (6) South 37 degrees 12 minutes 37 seconds East 120.00 feet, thence (7) South 52 degrees 47 minutes 23 seconds West 213.67 feet, thence (8) Northwesterly by a line curving to the left with a radius of 265.00 feet for a distance of 154.22 feet (the arc of said curve being subtended by a chord bearing North 30 degrees 40 minutes 39 seconds West 152.05 feet), thence (9) North 47 degrees 20 minutes 59 seconds West 73.00 feet, thence (10) Northwesterly by a line curving to the left with a radius of 185.18 feet for a distance of 221.37 feet (the arc of said curve

being subtended by a chord bearing North 81 degrees 35 minutes 43 seconds West 208.42 feet), thence (11) North 37 degrees 12 minutes 37 seconds West 89.34 feet, and thence (12) North 34 degrees 02 minutes 24 seconds East 154.82 feet to the point of beginning; containing 2.6 acres of land, more or less.

THIS DESCRIPTION HAS BEEN PREPARED FOR ZONING PURPOSES ONLY AND IS NOT INTENDED TO BE USED FOR CONVEYANCE.

December 6, 1994

. Project No. 89014.AA (L89014AA)



NOTICE OF ZONING HEARING

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County will hold a public hearing in Towson Marviant on the property identified persit as follows:

Case: 199-340-8PH The Gilcrest Center for Hos-pice Care SEC Charles Street and Tow-sontown Boulevard 9th Election District 4th Councilmanic District Legal Owner(s): Sheppard Pratt Health System, Inc. Contract - Purchaser: Greater Battimore Medical Center

Special Hearing: to approve a new access point to Tow-sontown Boulevard, as indicated by case number 95-229-XA, IX-622.
Hearing: Friday April 9, 1999 at 2:00 p.m. in Room 407 County Courts Bidg., 401 Boslay Avenue.

LAWRENCE E. SCHMIDT ...

LAWRENCE E. SCHMIDT
Zoning Commissioner for
Baltimore County
NOTES: (1) Hearings are
Handicapped Accessible; for
special accommodations
Please Contact the Zoning
Commissioner's Office at
(410) 887-4386.
(2) For Information concerning the Fife and/or Hearing,
Contact the Zoning Review Office at (410) 887-3391.
3/472 March 25: C299887

CERTIFICATE OF PUBLICATION

THIS IS TO CERTIFY, that the annexed advertisement was published in THE JEFFERSONIAN, a weekly newspaper published in Towson, Baltimore County, Md., once in each of _____ successive weeks, the first publication appearing on

THE JEFFERSONIAN,

LEGAL ADVERTISING

BALTIMORE COUNTY, MARYLAND No. 062312 OFFICE OF BUDGET & FINANCE MISCELLANEOUS RECEIPT 3/04/1999 DATE 3-4-70 ACCOUNT 12-001-6150 Reference # AMOUNT \$ 250.00 CRINO. 062512 RECEIVED Variable Bastier, & Howard, LLP GBMC Item # 340 FOR: 040 - 504

TIM. 3/04/1999 11:23:10

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250.00 CHECK: FIX

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Baltimore County, Waryland

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DISTRIBUTION

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PINK - AGENCY

YELLOW - CUSTOMER

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CASHIER'S VALIDATION

CERTIFICATE OF POSTING

RE: Case No.: 99-340 SPH

Petitioner/Developer GILCREST, ETAL YO R. HOFFMAN, ESG

Date of Hearing/Closing 4/9/99

@2100 PM RM-106 C. O.B.

NOTE: THESE SIGNS WERE POSTED AND MAINTAINED TO REFLECT CORRECT PLACE

Baltimore County Department of Permits and Development Management County Office Building, Room 111 111 West Chesapeake Avenue Towson, MD 21204

Attention: Ms. Gwendolyn Stephens

Ladies and Gentlemen.

This letter is to certify under the penalties of perjury that the necessary sign(s) required by law

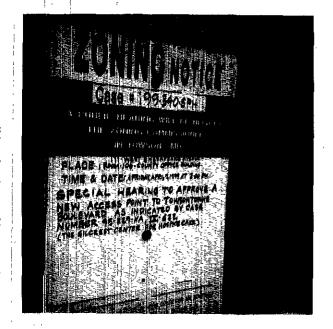
were posted conspicuously on the property located at SITE ALONG TOWSON TOWNE BLVD. OPP. VERSHILLES GATE & C GILCREST SITE 2 - ONSITE

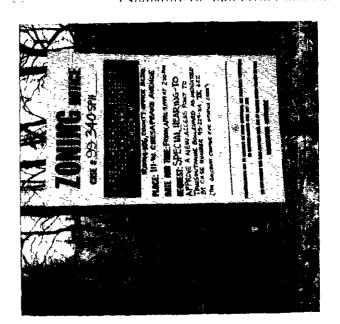
The sign(s) were posted on

(Month, Day, Year)

Sincerely,

Partick M. O Keefe 3/25/99





CERTIFICATE OF POSTING

	i	RE: Case No.	99-340 SPH
		Petitioner/Developer	GBMC
		Date of Hearing/Closing	April 9, 1999 2:00 p.m.
Baltimore County De Permits and Develop County Office Buildir 111 West Chesapeal Towson, MD 21204	ment Management g, Room 111		
Attention: Ms. Gwen	dolyn Stephens		
_adies and Gentleme	en:		
aw were posted con	spicuously on the property is	that the necessary sign(s) requocated at rance to Versailles Apartments	
The siç		24, 1999	
		Don Hauk, D (Pr	rinted Name) nnsylvania Avenue
The state of the s		410-296-333	(Address)



Daft·McCune·Walker, Inc.

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DEPARTMENT OF PERMITS AND DEVELOPMENT MANAGEMENT ZONING REVIEW

ADVERTISING REQUIREMENTS AND PROCEDURES FOR ZONING HEARINGS

The <u>Baltimore County Zoning Regulations</u> (BCZR) require that notice be given to the general public/neighboring property owners relative to property which is the subject of an upcoming zoning hearing. For those petitions which require a public hearing, this notice is accomplished by posting a sign on the property (responsibility of the petitioner) and placement of a notice in a newspaper of general circulation in the County, both at least fifteen (15) days before the hearing.

Zoning Review will ensure that the legal requirements for advertising are satisfied. However, the petitioner is responsible for the costs associated with these requirements. The newspaper will bill the person listed below for the advertising. This advertising is due upon receipt and should be remitted directly to the newspaper.

OPINIONS MAY NOT BE ISSUED UNTIL ALL ADVERTISING COSTS ARE PAID.

Revised 2/20/98 - SCJ

99.340.5PH

Exhibit B	
# 1	•
Request for Zoning: V	ariance, Special Exception, or Special Hearing
Date to be Posted: An	ytime before but no later than
Format for Sign Printi	ng. Black Letters on White Background:

ZONING NOTICE

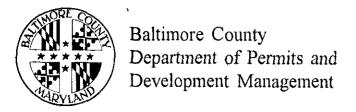
Case No.: 99-340-SPH

A PUBLIC HEARING WILL BE HELD BY THE ZONING COMMISSIONER IN TOWSON, MD

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point to Tonsa	moun Boulevard, as
Le Order Mo. 95	5-229-4A IX-622.
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<u> </u>	Heaving to appropriate forms to Tonso the Order Mo. 9

DO NOT REMOVE THIS SIGN AND POST UNTIL DAY OF HEARING UNDER PENALTY OF LAW

HANDICAPPED ACCESSIBLE



Development Processing County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204 pdmlandacq@co.ba.md.us

March 22, 1999

Robert A. Hoffman, Esquire Venable, Baetjer and Howard 210 Allegheny Avenue Towson, MD 21204

Dear Mr. Hoffman:

RE: Case Number 99-340-SPH, The Gilchrist Center

Due to a scheduling conflict, the above matter, assigned to be heard on Friday, April 9, 1999 has been **moved** from Room 407, County Courts Building, **to Room 106, County Office Building, 111 West Chesapeake Avenue**.

If you need further information or have any questions, please do not hesitate to contact Sophia Jennings at 410-887-3391.

Very truly yours,

Arnold Jablon Director

AJ:scj

C: Sheppard Pratt Health System, Inc. Greater Baltimore Medical Center TO: PATUXENT PUBLISHING COMPANY

March 25, 1999 Issue - Jeffersonian

Please forward billing to:

Barbara Ormord

410-494-6201

Venable

210 Allegheny Avenue Towson, MD 21204

NOTICE OF ZONING HEARING

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing in Towson, Maryland on the property identified herein as follows:

CASE NUMBER: 99-340-SPH

The Gilcrest Center for Hospice Care

SEC Charles Street and Towsontown Boulevard

9th Election District – 4th Councilmanic District

Legal Owner: Sheppard Pratt Health System, Inc.

Contract Purchaser: Greater Baltimore Medical Center

<u>Special Hearing</u> to approve a new access point to Towsontown Boulevard, as indicated by case number 95-229-XA, IX-622.

HEARING: Friday, April 9, 1999 at 2:00 p.m. in Room 407, County Courts Building,

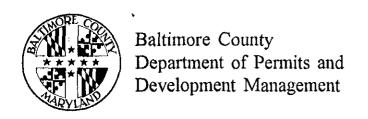
401 Bosley Avenue

LAWRENCE E. SCHMIDT

ZONING COMMISSIONER FOR BALTIMORE COUNTY

NOTES: (1) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMODATIONS, PLEASE CONTACT THE ZONING COMMISSIONER'S OFFICE AT 410-887-4386.

(2) FOR INFORMATION CONCERNING THE FILE AND/OR HEARING, CONTACT THE ZONING REVIEW OFFICE AT 410-887-3391.



Development Processing County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204 pdmlandacq@co.ba.md.us

March 16, 1999

NOTICE OF ZONING HEARING

The Zoning Commissioner of Baltimore County, by authority of the Zoning Act and Regulations of Baltimore County, will hold a public hearing in Towson, Maryland on the property identified herein as follows:

CASE NUMBER: 99-340-SPH

The Gilcrest Center for Hospice Care

SEC Charles Street and Towsontown Boulevard 9th Election District – 4th Councilmanic District

Legal Owner: Sheppard Pratt Health System, Inc.

Contract Purchaser: Greater Baltimore Medical Center

<u>Special Hearing</u> to approve a new access point to Towsontown Boulevard, as indicated by case number 95-229-XA, IX-622.

HEARING: Friday, April 9, 1999 at 2:00 p.m. in Room 407, County Courts Building,

401 Bosley Avenue

Arnold Jabi

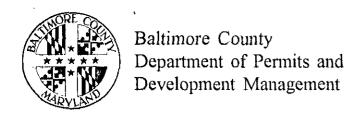
Director

c: Robert A. Hoffman, Esquire Sheppard Pratt Health Systems, Inc. Greater Baltimore Medical Center

NOTES: (1) THE PETITIONER MUST HAVE THE ZONING NOTICE SIGN POSTED BY AN APPROVED POSTER ON THE PROPERTY BY MARCH 25, 1999.

(2) HEARINGS ARE HANDICAPPED ACCESSIBLE; FOR SPECIAL ACCOMMODATIONS PLEASE CALL THE ZONING COMMISSIONER'S OFFICE AT 410-887-4386.

(3) FOR INFORMATION CONCERNING THE FILE AND/OR HEARING, CONTACT THE ZONING REVIEW OFFICE AT 410-887-3391.



Development Processing County Office Building 111 West Chesapeake Avenue Towson, Maryland 21204 pdmlandacq@co.ba.md.us

April 1, 1999

Robert A. Hoffman, Esq. Venable, Baetjer and Howard, LLP 210 Allegheny Avenue Towson, MD 21204

RE: Case No.: 99-340-SPH

Petitioner: Greater Balto Med Ctr Location: The Gilchrist Center

Dear Mr. Hoffman:

The above referenced petition was accepted for processing by the Bureau of Zoning Review, Department of Permits and Development Management (PDM), on March 4, 1999.

The Zoning Advisory Committee (ZAC), which consists representatives from several Baltimore County approval agencies, has reviewed the plans that were submitted with your petition. All comments submitted thus far from the members of the ZAC are attached. These comments are not intended to indicate the appropriateness of the zoning action requested, but to ensure that all parties (zoning commissioner, attorney, petitioner, etc.) are made aware of plans or problems with regard to the proposed improvements that may have a bearing on this case. All comments will be placed in the permanent case file.

If you need further information or have any questions regarding these comments, please do not hesitate to contact the commenting agency.

Very truly yours,

W. Carl Richards, Jr.

Zoning Supervisor

Zoning Review

WCR:ggs

Enclosures

Come visit the County's Website at www.co.ba.md.us

BALTIMORE COUNTY, MARYLAND DEPARTMENT OF ENVIRONMENTAL PROTECTION & RESOURCE MANAGEMENT

Date: March 24, 1999

TO:

Arnold Jablon

FROM:

R. Bruce Seeley @ B5/pp

SUBJECT:

Zoning Item #340

Gilchrist House

Zoning Advisory Committee Meeting of March 15, 1999

The Department of Environmental Protection and Resource Management has no comments on the above-referenced zoning item.

The Department of Environmental Protection and Resource Management requests an extension for the review of the above-referenced zoning item to determine the extent to which environmental regulations apply to the site.

X The Department of Environmental Protection and Resource Management offers the following comments on the above-referenced zoning item:

X Development of the property must comply with the Regulations for the

X Development of the property must comply with the Regulations for the Protection of Water Quality, Streams, Wetlands and Floodplains (Sections 14-331 through 14-350 of the Baltimore County Code).

Development of this property must comply with the Forest Conservation Regulations (Section 14-401 through 14-422 of the Baltimore County Code).

Development of this property must comply with the Chesapeake Bay Critical Area Regulations (Sections 26-436 through 26-461, and other Sections, of the Baltimore County Code).

C:\MSOFFICE\WINWORD\DOCS\GILCHR.DOC



Parris N Glendening Governor John D Porcari Secretary Parker F Williams Administrator

Date: 3.16.59

Ms. Gwen Stephens
Baltimore County Office of
Permits and Development Management
County Office Building, Room 109
Towson, Maryland 21204

RE: Baltimore County

Item No.

340

JRF

Dear. Ms Stephens:

This office has reviewed the referenced item and we have no objection to approval as it does not access a State roadway and is not affected by any State Highway Administration projects.

Should you have any questions regarding this matter, please contact Larry Gredlein at 410-545-5606 or by E-mail at (lgredlein@sha.state.md.us).

Very truly yours,

Michael M. Lenhart, Acting Chief Engineering Access Permits Division

P. J. Sredle

BALTIMORE COUNTY, MARYLAND

INTER-OFFICE CORRESPONDENCE

TO: Arnold Jablon, Director Department of Permits and Development Management Date: March 29, 1999

FROM: Arnold F. 'Pat' Keller, III, Director

Office of Planning

SUBJECT: Zoning Advisory Petitions

The Office of Planning has no comment on the following petition (s): Item No (s): 340, 347, 348, 356, 358, 360, 361, and 364

If there should be any questions or this office can provide additional information, please contact Jeffrey Long in the Office of Planning at 410-887-3480.

Section Chief: (

AFK/JL

RE: PETITION FOR SPECIAL HEARING	.4.	
The Gilcrest Center for Hospice Care,	*	BEFORE THE
E/S of North Charles Street, S of Towsontowne Blvd,	4	70. T. (0.0.) E (10010) (T.)
9th Election District, 4th Councilmanic	*	ZONING COMMISSIONER
Legal Owners: Sheppard Pratt Health System, Inc.	*	FOR
Contract Purchaser: Greater Baltimore Medical Ctr.	*	BALTIMORE COUNTY
Petitioner(s)	*	Case Number: 99-340-SPH

ENTRY OF APPEARANCE

Please enter the appearance of the People's Counsel in the above-captioned matter. Notice should be sent of any hearing dates of other proceedings in this matter and of the passage of any preliminary or final Order.

PETER MAX ZIMMERMAN

People's Counsel for Baltimore County

CAROLE S. DEMILIO

Deputy People's Counsel

Voible S. Demilio

Old Courthouse, Room 47

400 Washington Avenue

Towson, MD 21204 (410) 887-2188

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this day of March, 1999, a copy of the foregoing Entry of Appearance was mailed to Robert A. Hoffman, Esq., Venable, Baetjer & Howard, 210 Allegheny Avenue, P.O. Box 5517, Towson, MD 21204, attorney for Petitioner(s).

PETER MAX ZIMMERMAN

Peter Mars Zimmerman

Baltimore County Government Zoning Commissioner Office of Planning and Zoning



Suite 112 Courthouse 400 Washington Avenue Towson, MD 21204

February 13, 1995

(410) 887-4386

John B. Howard, Esquire & Robert A. Hoffman, Esquire Venable, Baetjer & Howard 210 Allegheny Avenue Towson, Maryland 21204

RE: DEVELOPMENT PLAN HRG. & and PETITIONS FOR SPECIAL EXCEPTION & VARIANCE E/S of N. Charles Street, S of Towsontown Boulevard (The Gilchrist Center)
9th Election District - 4th Councilmanic District
Sheppard Pratt Hospital - Owner, and GBMC - Developer
Case Nos. IX-622 and 95-229-XA

Dear Messrs. Howard and Hoffman:

Enclosed please find a copy of the decision rendered in the above-captioned matter. The Development Plan has been approved and the Petitions for Special Exception and Variance granted in accordance with the attached Order.

In the event any party finds the decision rendered is unfavorable, any party may file an appeal to the County Board of Appeals within thirty (30) days of the date of this Order. For further information on filing an appeal, please contact the Zoning Administration and Development Management office at 887-3391.

Very truly yours,

TIMOTHY M. KOTROCO

Deputy Zoning Commissioner

for Baltimore County

TMK:bjs

cc: Mr. Robert P. Kowal, President, GBMC 6701 North Charles Street, Baltimore, Md. 21204

Mr. John J. Kent, Jr., Executive Vice President, Sheppard Pratt Hosp. 6501 North Charles Street, Baltimore, Md. 21204

Ms. Jean Tansey and Messrs. Ed Haile and David Locke Daft-McCune-Walker, Inc., 200 E. Pennsylvania Ave., Towson, Md. 21286

Mr. Tal Daley, 312 Alabama Road, Towson, Md. 21204 Ms. Kay Turner, 618 W. Chesapeake Avenue, Towson, Md. 21204 Kurt Kugelberg, Proj. Mgr. - ZADM; People's Counsel; DEPRM; DPW; File

99.348.5PH

#340



IN RE: DEVELOPMENT PLAN HEARING and

PETITIONS FOR SPECIAL EXCEPTION

and VARIANCE - E/S of N. Charles *

Street, S of Towsontown Boulevard

(The Gilchrist Center)

9th Election District District

4th Councilmanic District

BEFORE THE

DEPUTY ZONING COMMISSIONER

OF BALTIMORE COUNTY

Case Nos. IX-622 and 95-229-XA

Sheppard Pratt Hospital - Owner; *

Greater Baltimore Medical Center - Developer

FINDINGS OF FACT AND CONCLUSIONS OF LAW

This matter comes before this Hearing Officer/Deputy Zoning Commissioner for consideration of a development plan prepared by Daft-McCune-Walker, Inc., and Petitions for Special Exception and Variance for the proposed development of the subject property by Sheppard Pratt Hospital, Owner, and the Greater Baltimore Medical Center (GBMC), Developer and Lessee of the subject property, with a hospice care center, in accordance with the development plan submitted into evidence as Developer's Exhibit 1. As to the Petitions filed, the Applicants request a special exception to permit a convalescent home (nursing home) on the subject site, which is split zoned D.R.2 and O-2, pursuant to Sections 1B01.1.C.5 and 205.3.B of the Baltimore County Zoning Regulations (B.C.Z.R.). In addition, the Applicants seek variance relief from the B.C.Z.R. as follows: tions 1B01.2.C.1.a and 205.4.A, (and Part II, page 29 of the Comprehensive Manual of Development Policies (C.M.D.P.)) to permit a rear yard setback for a non-residential building of as close as 30 feet in lieu of the required 40 feet for the D.R. 2 zoned portion of the property, and as close 20 feet in lieu of the required 50 feet for the 0-2 zoned portion of the site. The subject property and relief sought are more particularly described on the site plan submitted into evidence and marked as Petitioner's Exhibit 1.

The property which is the subject of this case, consists of 2.60 acres, more or less, of which 2.46 acres are zoned O-2 and 0.14 acres are zoned D.R.2. The property is actually located within the Sheppard Pratt Hospital complex, which is in close proximity to the Greater Baltimore Medical Center (GBMC). GBMC has entered into a lease agreement with Sheppard Pratt to utilize this 2.46 acre parcel for the proposed convalescent home, which will be known as the Gilchrist Center for Hospice Care.

Appearing at the public hearing required for this project were Robert A. Kowol, President of GBMC, Phil O'Marrah and Carol Peltier, also representatives of GBMC, Ed Haile, Jean Tansey and David Locke with Daft-McCune-Walker, Inc., the engineering firm that prepared the development plan for this case, Paul Marks, Architect, Mickey Cornelius, expert traffic engineering consultant with The Traffic Group, and W. Lee Thomas. The Applicants were represented by Robert A. Hoffman, Esquire, and John B. Howard, Esquire. Numerous representatives of the various Baltimore County reviewing agencies actended the hearing as did several residents from the surrounding community, all of whom signed the appropriate sign-in sheets.

As to the history of this project, a concept plan conference for this development was conducted on April 25, 1994. As required, a community input meeting was held at the Towson Library on June 1, 1994. Subsequently, a development plan was submitted and a conference thereon was conducted on January 18, 1995. Following the submission of that plan, comments were submitted by the appropriate reviewing agencies of Baltimore County and a revised development plan incorporating these comments and bearing a revision date of January 24, 1995 was submitted at the hearing held before me on February 10, 1995.

At the public hearing before me, I am required to determine what, if any, agency issues or comments remain unresolved. On behalf of the Applicants, Mr. Robert Hoffman stated that he was unaware of any unresolved issues or comments concerning this development plan. In addition, representatives from the various Baltimore County reviewing agencies who were in attendance indicated that all comments and issues raised had been addressed and incorporated into the revised development plan. The citizens in attendance were then asked if there were any issues or comments they wished to be addressed. Mr. Tal Daley, President of the Southland Hills Community Association, identified an issue of concern relative to a second means of access to the GBMC property from the surrounding road structure. While there is no second means of access being proposed by this development plan, there were representations made by Counsel for the Applicants that if and when a second means of access to GBMC is proposed and identified, the community will be so notified and a public hearing held to determine the appropriateness of their proposal. Mr. John Howard proffered that Arnold Jablon, Director of the Zoning Administration and Development Management (ZADM) office has made a determination that a second means of access to GBMC would be considered "development" and would therefore proceed through the development process. This will afford the citizens from the neighboring community associations the opportunity to participate in the proceedings on any proposed second means of access through the public hearing process.

Ms. Kay Turner, a nearby resident and member of the Southland Hills Community Association, raised a few questions concerning the proposed hospice center and requested clarification as to the State Health Department issuing a Certificate of Need for 12 Beds and the Applicants proposal

of 24 beds in the subject facility. Testimony was provided on that particular issue during the substantive portion of the hearing.

Testimony was then offered by Mr. Hoffman on behalf of his clients concerning the special exception and variance requests as well as approval of the development plan. Mr. Hoffman first called Mr. Robert Kowal, President of GBMC. Mr. Kowal testified that the proposed Gilchrist Hospice Center is part of GBMC's comprehensive cancer center. He testified that the proposed facility will be utilized by those individuals who are terminally ill and are in the last six months of their life. He stated that 85 percent of the patients will be cancer victims with 15 percent being characterized with other illnesses. He testified that the Gilchrist Center has been designed with a residential flare to provide the most comfortable setting for those individuals who will be receiving care. He further testified that this Center has been made possible by virtue of a very large donation made by a private citizen who is interested in seeing these types of services provided to the community.

Mr. Kowal also explained the difference in the Certificate of Need issued by the State Health Department for 12 hospice beds and the fact that they are providing 24 beds within the proposed facility. He testified that in fact, 12 beds will be used for hospice care, while the remaining 12 beds will be used for respite care, basically allowing those beds to be used for residential purposes. It was further explained that the B.C.2.R. do not provide for a specific hospice use, and thus, the special exception for a convalescent (nursing) home is necessary. In any event, after completion of his testimony, it was clear that the proposed 24-bed facility is in accordance with the B.C.2.R. and also satisfies the State's requirements.

Also testifying on behalf of the Applicants was Mr. Poul Marks, the architect who designed the hospice center building. Mr. Marks testified that the building is located within the Sheppard Pratt Hospital complex on a secluded parcel of land which provides a very peaceful setting with excellent views into wooded areas. He testified that this site is ideal for those individuals who will be utilizing the proposed facility. Mr. Marks further testified as to the residential character which has been incorporated into the design of this facility. It was Mr. Marks' intention to provide the most non-institutional setting as possible for these patients. Suffice it to say, based on the presentation by Mr. Marks, the hospice center designed by him is exceptional in its design and layout.

Mr. Hoffman next called Ms. Jean Tansey with Daft-McCune-Walker, Inc., to testify. Ms. Tansey testified concerning the variances that are being requested and indicated that the relief requested complies with Section 307 of the B.C.Z.R. She also testified that the proposed facility satisfies the special exception requirements enunciated in Section 502.1 of the B.C.Z.R. and will not result in any detriment to the surrounding locale. Ms. Tansey further testified concerning the length of the proposed building, which is 295 feet. Inasmuch as the length of the proposed building exceeds the 240 feet allowed in accordance with the Comprehensive Manual of Development Policies (C.M.D.P.), this Deputy Zoning Commissioner/ Hearing Officer must make a special finding as to its compatibility. Based upon the recommendation of the Office of Planning that the development plan as submitted should be approved, f find that the building is compatible with the surrounding uses on the Sheppard Pratt property, the adjacent Towson State University property, and GBMC property, and therefore, the length of the building shall be permitted to be 295 feet.

After Ms. Tansey concluded her testimony, I asked those citizens in attendance whether anyone was opposed to this particular project. No citizen indicated they were opposed to this hospice center; however, Ms. Kay Turner testified about some concerns she had regarding the proposed facility. She stated in her limited testimony that she is concerned over the constant building that is occurring on the GBMC property. She stated that GBMC is now going off-site in its effort to expand the services they provide to the citizens of Baltimore County. She is concerned that GBMC went off-site to the Sheppard Pratt facility to lease ground to build this hospice center. She voiced a general concern regarding intensification of development at the GBMC complex.

After considering all of the testimony and evidence presented at the hearing before me, I have determined that the development plan entered into evidence as Developer's Exhibit 1 should be approved. None of the issues, concerns, or comments raised by the citizens in attendance were sufficient to warrant a denial of this development plan, and therefore, the development plan as submitted shall be approved.

As to the Petition for Special Exception, the Applicants had the burden of adducing testimony and evidence which would show that the proposed use met the prescribed standards and requirements set forth in Section 502.1 of the B.C.Z.R. In the opinion of this Deputy Zoning Commissioner/Hearing Officer, the Applicants have shown that the proposed use would be conducted without real detriment to the neighborhood and would not adversely affect the public interest. Furthermore, the facts and circumstances do not show that the proposed use at the particular location described by Petitioner's Exhibit 1 would have any adverse impact above and beyond that inherently associated with such a special exception use,

A.2d 1319 (1981).

As to the variance relief sought, the granting of any variance is subject to a two-step process. That two-step process was addressed and identified by the Court of Special Appeals in the case of <u>Cromwell v. Ward</u>, No. 617, September Term, 1994. | The opinion in that case, issued January 4, 1995 and authored by the Honorable J. Cathell, established the following two-step process:

First, the Applicant (Petitioner) must prove, and this Deputy Zoning Commissioner must find, that the "property whereon structures are to be placed (or uses conducted) is -- in and of itself-- unique and unusual in a manner different from the nature of surrounding properties such that the uniqueness and peculiarity of the subject property causes the zoning provision to impact disproportionately upon that property."

I find from the testimony and evidence presented in this case that the subject property is unique, unusual and different from properties which surround the subject site so as to cause this applicable zoning provision to impact disproportionately upon this particular parcel of land.

Having satisfied this "first step" the Applicant (Petitioner) must proceed to the "second step" of this variance process, which is to show that strict compliance with the zoning regulations for Baltimore County would result in practical difficulty or unreasonable hardship.

The practical difficulty or unreasonable hardship guidelines that have been imposed by the Baltimore County Zoning Regulations (B.C.Z.R.) have been thoroughly examined and discussed by the appellate courts of this State. In Loyola Federal Savings and Loan Association v. Buschman,

327 Md. 243, 176 A.2d 355 (1961), the Court of Appeals considered the identical regulation to Section 307.1 of the B.C.Z.R.

As the Court noted: "Section 307 of the Regulations uses the two terms (practical difficulty or unreasonable hardship) in the disjunctive."

Loyola Federal, p. 358. Thus, by the use of the term "or", Section 307 offers the Petitioner an opportunity to obtain its variance upon satisfaction of either the undue hardship or practical difficulty standard.

The distinction between these standards was clarified by the Court of Special Appeals in Anderson v. Board of Appeals, Town of Chesapeake Beach, 22 Md. App. 28, 322 A.2d 220 (1974). Within that opinion, the Court held that the undue hardship standard applies to a petition for a use variance. The Court noted that a use variance, which permits a use on the property other than that specifically permitted in that particular district, requires the imposition of a higher standard. That is, to allow the change of use for a particular property requires the Petitioner to demonstrate real hardship, where the land cannot allow a reasonable return if used only in accordance with the use restrictions of the ordinance.

Compared with this heavy burden, the Court reviewed the practical difficulty standard applicable for area variances. The Court characterized area variances as having a much less drastic effect than use variances, in that they seek relief only from height, area, setback, or side property line restrictions and would not affect the property's use, per se. The Court envisioned the impact of area variances on the surrounding locale to be less than that generated by use variances, and thus, the lesser practical difficulty standard applies. The prongs of that standard which must be satisfied by the Petition, as enunciated in Anderson, supra, are as follows:

- 1) whether compliance with the strict letter of restrictions governing area, setbacks, frontage, height, bulk or density would unreasonably prevent the owner from using the property for a permitted purpose or would render conformity with such restrictions unnecessarily burdensome;
- 2) whether a grant of the variance applied for would do substantial injustice to applicant as well as to other property owners in the district or whether a lesser relaxation than that applied for would give substantial relief to the owner of the property involved and be more consistent with justice to other property owners; and
- 3) whether relief can be granted in such fashion that the spirit of the ordinance will be observed and public safety and welfare secured.

<u>Anderson</u>, p. 39. See also <u>McLean v. Soley</u>, 270 Md. 208 (1973) at pps. 214-215.

I find from the testimony and evidence presented at the hearing before me that the Applicants have in fact proven the practical difficulty standards as set forth above and that the variance requested should be granted. I further find that the granting of this variance is in strict harmony with the spirit and intent of the B.C.Z.R. and that the granting of this relief is accomplished without injury to the public health, safety or general welfare.

Therefore, pursuant to the zoning and development plan regulations of Baltimore County as contained within the B.C.Z.R. and Subtitle 26 of the Baltimore County Code, the advertising of the property and public hearing held thereon, the development plan shall be approved consistent with the comments contained herein.

THEREFORE, IT IS ORDERED by the Deputy Zoning Commissioner and Hearing Officer for Baltimore County this 13th day of February, 1995 that the development plan for The Gilchrist Center, identified herein as Developer's Exhibit 1, be and is hereby APPROVED; and,

Permit a convalescent home (nursing home) on the subject site, which is split zoned D.R.2 and O-2, pursuant to Sections 1B01.1.C.5 and 205.3.B of the Baltimore County Zoning Regulations (B.C.Z.R.), in accordance with Developer's Exhibit 1 and Petitioner's Exhibit 1, be and is hereby GRANTED; and,

relief from the B.C.Z.R. as follows: From Sections 1B01.2.C.1.a and 205.4A (and Part II, page 29 of the Comprehensive Manual of Development Policies (C.M.D.P.)) to permit a rear yard setback for a non-residential building of as close as 30 feet in lieu of the required 40 feet for the D.R. 2 zoned portion of the property, and as close as 20 feet in lieu of the required 50 feet for the O-2 zoned portion of the site, in accordance with Developer's Exhibit 1 and Petitioner's Exhibit 1, be and is hereby GRANTED.

Any appeal of this decision must be taken in accordance with Section 26-209 of the Baltimore County Code.

TIMOTHY M. KOTROCC

Hearing Officer

for Baltimore County

TMK:bjs

Petitions STON-

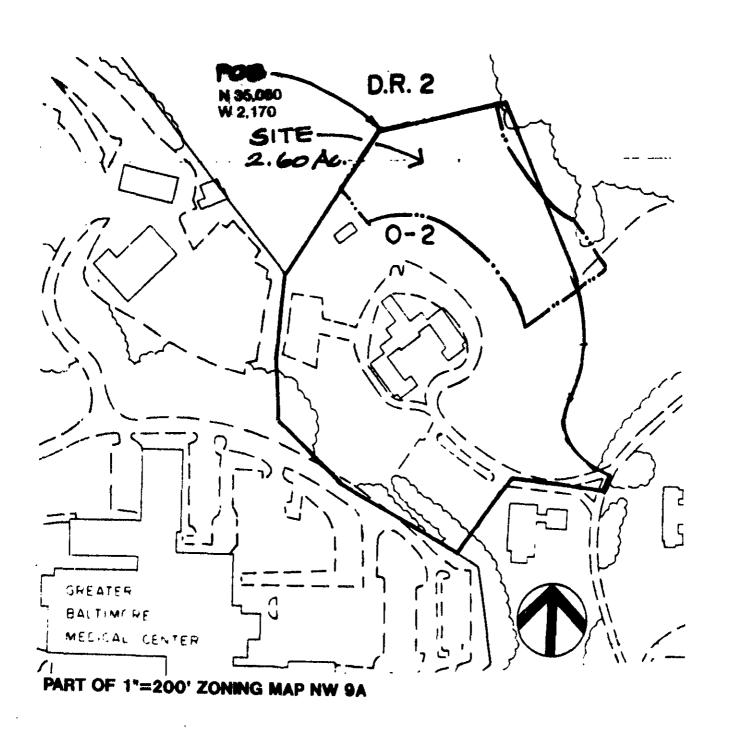
PROPERTY (S) SIGN-IN SHEET

Rob Hoffman	210 Allegten 21204
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RICK BARSCHIK	GBMC -
Meggie Valouden	GBMC SBMC
Castrum Marcu-	G.B. H.C
WES GUCKERT	TRAFAC GRAP 40 W. CAGGA PSON
Lindsay Thompson	TONGON 21204 No Sheppond Prod Hoselth System
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PLEASE PRINT CLEARLY

PROTESTANT(S) SIGN-IN SHEET

NAME	ADDRESS
William Hyde	321 Dixte 21204
DON CORIGIN	403 WOODS NE AM 21204
DICKER Paismo.	West Tocuson. 412 wood bying ADE RIZO
bserver Louise Hildreth Why Szeliga Delegate Jim Kelly's Office CHUCK MCMAHON	912 Rolandrue Rd. 21208
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